

## Message Text

LIMITED OFFICIAL USE

PAGE 01 LIMA 10512 022244Z

ACTION ARA-14

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-13  
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 USIA-06  
NSC-05 OES-07 OMB-01 AID-05 /064 W  
-----038158 031359Z /40

R 022134Z DEC 77

FM AMEMBASSY LIMA

TO SECSTATE WASHDC 7765

INFO AMEMBASSY LA PAZ

LIMITED OFFICIAL USE LIMA 10512

E.O. 11652: N/A

TAGS: SNAR, PE

SUBJECT: NARCOTICS CONTROL PROGRAM FOR PERU

REF: STATE 2954

SUMMARY: EMBASSY IS PROPOSING INCREASED NARCOTICS CONTROL PROGRAM IN PERU. STRATEGY BASED ON LONG TERM OBJECTIVE OF REDUCTION OF ILLICIT COCA PRODUCTION IN KEEPING WITH EXISTING PERUVIAN LAW WITH CONCURRENT ASSISTANCE TO PERUVIAN ENFORCEMENT AGENCIES AS WELL AS EDUCATION, JUDICIAL REFORM AND RESEARCH SUPPORT. PRPOSED PROJECTS TOTAL \$1.1 MILLION FOR FY78 AND \$2.4 MILLION FOR FY79. END SUMMARY.

1. EMBASSY IS CURRENTLY COMPLETING NARCOTICS CONTROL PROJECT PROPOSALS FOR PERU FOR FY 1978 AND 1979 PREPARED WITH VERY HELPFUL ASSISTANCE OF HOWARD GROOM (S/NM). DURING GROOM'S VISIT, HE AND NARCOTICS COORDINATOR DEVELOPED PROPOSALS IN CONSULTATION WITH KEY GOP OFFICIALS OF THE INVESTIGATIVE POLICE (PIP), THE CIVIL GUARD, THE GOVERNMENT'S COCA ENTERPRISE (ENACO), AND THE PERUVIAN ATTORNEY GENERAL.

2. EMBASSY BASES ITS COCAINE CONTROL PROGRAM ON LONG TERM STRATEGY  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LIMA 10512 022244Z

OF PROMOTING ENFORCEMENT OF EXISTING PERUVIAN LAWS WHICH LIMIT TO SLECT AREAS LEGAL COCA PRODUCTION SOLELY FOR CONSUMPTION BY INDIAN POPULATION IN THE MOUNTAINS AND LEGAL EXPORT. EMBASSY, THEREFO  
R  
E  
PROPOSES TO SUPPORT AND EXPAND ENACO'S PILOT SURVEY WORK TO IDENTIFY ILLEGAL GROWERS IN KEY COCA PRODUCTION AREAS SUCH AS TINGO MARIA

AND ASSIST WHERE FEASIBLE IN STRENGTHENING THE INSTITUTION SO THAT IT CAN CARRY OUT ITS LEGAL MANDATE. IN THE SHORTER TERM, AND RECOGNIZ

-

ING THAT CROP REDUCTION CANNOT BE EFFECTIVE WITHOUT ADEQUATE ENFORCEMENT, STRATEGY CALLS FOR CONTINUED ASSISTANCE TO PERU NARCOTICS ENFORCEMENT AGENCIES (PIP AND CIVIL GUARD), TO STEP UP INTERDICTION AND CONTROL EFFORTS OUTSIDE OF LIMA. (PIP IS ALREADY BUDGETING FOR SPECIAL NARCOTICS OFFICES IN 4 PROVINCIAL CITIES IN 1978) AS PART OF OVERALL EFFORT, PROJECT PROPOSALS ENVISAGE LIMITED ASSISTANCE TO OTHER GROUPS, OR INSTITUTION CONCERNED WITH JUDICIAL REFORM, EDUCATION AND RESEARCH IN ORDER TO PROMOTE AWARENESS OF THE IMPORTANCE OF THE ILLICIT NARCOTICS PRODUCTION/TRAFFIC TO PERU. IT WILL BE NOTED THAT CROP SUBSTITUTION IS NOT INCLUDED IN PROJECTS LISTED AS IT WAS NOT SPECIFICALLY RAISED BY GOP OFFICIALS WITH WHOM WE SPOKE. IT IS POSSIBLY PREMATURE TO CONSIDER A SIGNIFICANT

ROLE FOR THE US IN THIS AREA, BUT WE SHOULD EXPLORE THE POSSIBILITY FOR SOME SUPPORT FOR GOP RESEARCH EFFORTS.

3. PROJECTS - IN SUPPORT OF ABOVE STRATEGY, EMBASSY WILL BE RECOMMENDING PROJECTS TOTALING \$1.1 MILLION FOR FY 1978. HEAVY EMPHASIS WILL BE PLACED ON ASSISTANCE TO ENACO (\$756,000), AND SUPPORT OF PIP AND, TO A LESSER DEGREE, GUARD, ESPECIALLY OUTSIDE OF LIMA (\$640,000). A LIMITED AMOUNT OF DUNDS (\$75,000) WOULD BE MADE AVAILABLE FOR SELECT JUDICIAL REFORM, EDUCATION AND RESEARCH PROJECTS. FY 1979 PROGRAM WOULD BE ESSENTIALLY THE CONTINUATION AND LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LIMA 10512 022244Z

DEVELOPMENT OF THE FY 1978, PROJECTS, AND IS ESTIMATED AT \$2.4 MILLION.

FINALLY, EMBASSY WILL REQUIRE AT LEAST ONE ADDITIONAL AMERICAN NARCOTICS ADVISOR AND UP TO FOUR LOCAL PERSONNEL (\$80,000) IN FY 1978;

THIS WILL BE OUTLINED IN A PROGRAM SUPPORT PROJECT. (EMBASSY WILL INHERIT NO AMERICAN OR LOCAL POSITIONS FROM AID WHEN RESPONSIBILITIES SHIFT DURING CURRENT FISCAL YEAR; THE LIMITED NARCOTICS PROGRAM TO DATE HAS NOT NECESSITATED ANY AID AMERICAN OR LOCAL PERSONNEL DEVOTED FULL TIME TO NARCOTICS AND FOR SPECIFIC PROJECTS (SUCH AS OPERATION FUNNEL, TDY TECHNICAL ASSISTANCE HAS BEEN USED.)

4. POSITIVE AND NEGATIVE FACTORS. ABOVE PROGRAM WOULD REPRESENT A SIGNIFICANT INCREASE IN NARCOTICS CONTROL EFFORT IN PERU. EMBASSY BELIEVES, HOWEVER, THAT TIME IS RIGHT TO INCREASE OUR EFFORTS FOR VARIOUS REASONS;

--GROWING RELAXATION IN PERU OF THE SHARP INCREASE IN DRUG ABUSE AMONG PERUVIAN YOUTH;

--RECOGNITION BY THE GOP THAT ILLICIT TRAFFIC HAS NATIONAL SECURITY IMPLICATIONS IN ITS IMPACT ON ENFORCEMENT AND JUDICIAL AUTHORITIES;

--HOST COUNTRY CONCERN ABOUT ITS INTERNATIONAL REPUTATION AS ATTENTION (SPECIALLY IN U.S.) FOCUSES ON PERU AS THE SOURCE OF MUCH OF THE

INTERNATIONAL COCAINE TRAFFIC.

WE RECOGNIZE, OF COURSE, THAT THERE ARE ALSO IMPORTANT FACTORS WORKING

AGAINST AN INCREASED EFFORT BY THE PERUVIANS IN NARCOTICS CONTROL:  
--THE COUNTRY'S ECONOMIC CRISIS, IMPACTING BOTH ON LOCAL  
RESOURCES AVAILABLE TO CONTROL NARCOTICS AS WELL AS THE POTENTIAL  
FOR CORRUPTION;  
--THE INSTITUTIONAL WEAKNESS IN THE PERUVIAN BUREAUCRACY;  
--THE RENEWAL OF POLITICAL ACTIVITY AS THE POLITICAL ORGANIZATIONS  
BEGIN CAMPAIGNING FOR THE CONSTITUENT ASSEMBLY ELECTIONS OF JUNE 1978  
AND THE GENERAL ELECTIONS OF 1980 WITH THE RISK THAT THE  
NARCOTICS CONTROL EFFORT AND THE US ROLE THEREIN WILL BE DRAGGED INTO  
THE DEBATE:  
--THE POSSIBILITY OF A FAILING POLITICAL WILL ON THE PART OF THE  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 LIMA 10512 022244Z

CURRENT REGIME AS ITS TIME IN POWER COMES TO AN END.

5. ON BALANCE, HOWEVER, EMBASSY BELIEVES THAT AN EFFORT MUST BE  
MADE ALTHOUGH WITH THE CLEAR RECOGNITION THAT PROGRESS, IF IT  
OCCURS, MAY WELL BE SLOW AND ERRATIC. THE ALTERNATIVE--TO DO  
NOTHING IN SUPPORT OF PERU'S NEW INTEREST IN THE PROBLEM--WOULD  
NOT SEEM IN KEEPING WITH THE U.S. OBJECTIVE OF STEMMING THE  
SHARPLY INCREASING FLOW OF ILLICIT COCAINE TO THE U.S. (WE  
ARE NOT IN A POSITION HERE TO ASSESS PROSPECTS FOR CONTROL  
EFFORTS IN OTHER COCA PRODUCING COUNTRIES IN THE AREA, WHICH  
WOULD BE NECESSARY IF OVERALL COCAINE SUPPLY IS TO BE RESTRICTED.)

6. NEXT STEPS - EMBASSY HAS REVIEWED INFORMALLY WITH  
INTERIOR VICE MINISTER ZEEGARRA GENERAL THURST OF PROPOSALS PER  
THE AMBASSADOR'S AGREEMENT WITH THE MINISTER OF INTERIOR (LIMA  
10282) AND ZEGARRA ENDORSES THEM.  
PROJECT PROPOSALS FOR FY78 AND 79 WILL BE POUCHED DEPARTMENT  
(S/NM) FOR REVIEW AND FOR INCORPORATION IN FY79 BUDGET SUBMISSION  
(REFTEL). IF APPROVED, PRO AG'S FOR PROJECTS FY78 COULD THEN BE  
NEGOTIATED WITH GOP COUNTERPART AGENCIES, HOPEFULLY WITH TDY  
ASSISTANCE FROM DEPARTMENT (HOWEARD GROMM WOULD BE EXCELLENT IF  
AVAILABLE). DEPARTMENT SHOULD BEAR IN MIND, HOWEVER, THAT  
EMBASSY WILL REQUIRE ADDITIONAL PERSONNEL AND RESOURCE IF USG  
NARCOTICS IN PERU IS TO BE SIGNIFICANTLY INCREASED.  
SHLAUDEMANN

LIMITED OFFICIAL USE

NNN



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NARCOTICS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 02-Dec-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977LIMA10512  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770449-0398  
**Format:** TEL  
**From:** LIMA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t197712100/aaaadhjh.tel  
**Line Count:** 161  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** e8f020fb-c188-dd11-92da-001cc4696bcc  
**Office:** ACTION ARA  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 2954  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 30-Nov-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 105397  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NARCOTICS CONTROL PROGRAM FOR PERU  
**TAGS:** SNAR, PE  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odhc://SAS/SAS.dbo.SAS\_Docs/e8f020fb-c188-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009